



# National Guard Bureau Office of Legislative Liaison



## FY11 Department of Defense Appropriations

*Analysis of P.L. 112-10, Department of Defense and Full-Year Continuing Appropriations Act, 2011.*

*As of 14 April 2011*



### ***Bills Status***

	Passed in Committee	Passed in Chamber	Conference Committee Report	Final Passage	Signed into Law
House	***	<input checked="" type="checkbox"/> 14 April 2011	***	<input checked="" type="checkbox"/> 14 April 2011	<input checked="" type="checkbox"/> 15 April 2011
Senate	***	<input checked="" type="checkbox"/> 14 April 2011		<input checked="" type="checkbox"/> 14 April 2011	

<http://www.ng.mil/ll/>

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## Executive Summary

This guide provides only a short summary and analysis of the many provisions in the bill. To obtain a complete understanding of any particular provision, users are encouraged to review the actual legislative language. The bill and accompanying report are available on the NGB-LL web page at [HTTP://WWW.NG.MIL/LL/](http://www.ng.mil/LL/)

**Current Status:** On 15 April, the President signed P.L. 112-10 a law making appropriations for the Department of Defense and other departments and agencies for Fiscal Year (FY) 2011.

The law is the result of a deal reached between the White House and House and Senate leaders on 8 April, hours before a government shutdown. Overall, the language includes nearly \$40 billion in spending cuts. However, funding for the Department of Defense and the National Guard in particular, do not appear to be adversely impacted.

**Key Provisions:** Overall, most National Guard accounts are funded above Fiscal Year 2010 levels and do not appear to be disproportionately impacted. Of interest, the law provides \$250 million each for the Army and Air National Guard in NGREA funds. It also provides \$455 million in Aircraft Procurement, Army (OCO) funds for AH-64A to D helicopter conversions for the Texas and Mississippi National Guard and \$80 million for a UH-60 Blackhawk program increase for the Army National Guard.

The law also provides \$62 million in AF, Procurement for AESA Radar for ANG F-15Cs, and \$303.4 million in Aircraft Procurement, AF (OCO) for a program increase in HH-60M Operational Loss Replacement. The \$303.4 million would add 10 aircraft, not less than four of which are for the Air National Guard.

The Military Construction Appropriations portion provides the requested amount of nearly \$874 million for Army National Guard projects, while the law provides an additional \$18 million for Air National Guard projects, totaling nearly \$195 million.

There is also an additional \$50 million for National Guard Counterdrug State Plans.

On the following pages, you will find a detailed analysis of the Fiscal Year 2011 Defense Appropriation law.

# National Guard Accounts Overview

## Army National Guard Overview

(All Dollars in Thousands)

Army National Guard	FY10 Appropriation	President's Budget Request	Final	Delta from FY11 PB
ARNG Personnel	\$7,546,905	\$7,624,296	\$7,511,296	-\$113,000
ARNG Personnel (OCO)	\$824,966	\$828,122	\$853,022	+\$24,900
ARNG O&M	\$6,189,713	\$6,572,704	\$6,454,624	-\$118,080
ARNG O&M (OCO)	\$321,646	\$544,349	\$497,849	-\$46,500
NGREA	\$575,000	\$0	\$250,000	+\$250,000
MILCON	\$582,056	\$873,664	\$873,664	\$0

## Air National Guard Overview

(All Dollars in Thousands)

Air National Guard	FY10 Appropriation	President's Budget Request	Final	Delta from FY11 PB
ANG Personnel	\$2,938,229	\$3,103,598	\$3,060,098	-\$43,500
ANG Personnel (OCO)	\$9,500	\$21,060	\$16,860	-\$4,200
ANG O&M	\$5,882,251	\$5,941,143	\$5,963,839	+\$22,696
ANG O&M (OCO)	\$289,862	\$350,823	\$402,983	+\$52,160
NGREA	\$135,000	\$0	\$250,000	+\$250,000
MILCON	\$371,226	\$176,986	\$194,986	+18,000



# Defense Appropriations

## Army National Guard

### Army National Guard Personnel

(All Dollars in Thousands)

ARNG Personnel Appropriation	President's Budget Request	Final	Delta from FY11 PB
PAY GROUP A TRAINING (15 DAYS & DRILLS 24/48) <sup>1</sup>	\$2,010,867	\$1,980,867	-\$30,000
PAY GROUP F TRAINING (RECRUITS)	\$510,859	\$510,859	\$0
PAY GROUP P TRAINING (PIPELINE RECRUITS)	\$71,222	\$71,222	\$0
SCHOOL TRAINING	\$577,600	\$577,600	\$0
SPECIAL TRAINING <sup>2</sup>	\$534,954	\$521,954	-\$13,000
ADMINISTRATION AND SUPPORT	\$3,788,954	\$3,788,954	\$0
EDUCATION BENEFITS	\$129,840	\$129,840	\$0
<b>TOTAL, BUDGET ACTIVITY 1 (BAC-01)</b>	<b>\$7,624,296</b>	<b>\$7,581,296</b>	<b>-\$43,000</b>
UNDISTRIBUTED ADJUSTMENT <sup>3</sup>	\$0	-\$70,000	-\$70,000
<b>TOTAL, ARNG PERSONNEL</b>	<b>\$7,624,296</b>	<b>\$7,511,296</b>	<b>-\$113,000</b>

1) \$30,000 reduction for Unjustified Growth

2) \$13,000 reduction for Recruiter Mandays – Excess to Requirement

3) \$70,000 reduction for Unobligated/Unexpended Balances

### Army National Guard Personnel (Overseas Contingency Operations)

(All Dollars in Thousands)

ARNG Personnel (OCO) Appropriation	President's Budget Request	Final	Delta from FY11 PB
PAY GROUP A TRAINING (15 DAYS & DRILLS 24/48)	\$231,547	\$231,547	\$0
SPECIAL TRAINING	\$550,090	\$550,090	\$0
ADMINISTRATOIN AND SUPPORT	\$46,485	\$46,485	\$0
<b>TOTAL, BUDGET ACTIVITY 1 (BAC-01)</b>	<b>\$828,122</b>	<b>\$828,122</b>	<b>\$0</b>
UNDISTRIBUTED ADJUSTMENT, SUPPORT TO SOUTHWEST BORDER	\$0	\$24,900	+\$24,900
<b>TOTAL, ARNG PERSONNEL (OCO)</b>	<b>\$828,122</b>	<b>\$853,022</b>	<b>+\$24,900</b>

## Army National Guard Operations & Maintenance

(All Dollars in Thousands)

ARNG O&M Appropriation	President's Budget Request	Final	Delta from FY11 PB
MANEUVER UNITS	\$807,193	\$807,193	\$0
MODULAR SUPPORT BRIGADES	\$166,474	\$166,474	\$0
ECHELONS ABOVE BRIGADE	\$607,567	\$607,567	\$0
THEATER LEVEL ASSETS	\$249,930	\$249,930	\$0
LAND FORCES OPERATIONS SUPPORT	\$35,657	\$35,657	\$0
AVIATION ASSETS <sup>1</sup>	\$838,895	\$854,895	+\$16,000
FORCE READINESS OPERATIONS SUPPORT <sup>2</sup>	\$570,119	\$544,119	-\$26,000
LAND FORCES SYSTEMS READINESS	\$121,980	\$121,980	\$0
LAND FORCES DEPOT MAINTENANCE	\$380,789	\$380,789	\$0
BASE OPERATIONS SUPPORT <sup>3</sup>	\$933,514	\$853,514	-\$80,000
FACILITIES SUSTAINMENT, RESTORATION, & MODERNIZATION <sup>4</sup>	\$621,843	\$661,843	+\$40,000
MANAGEMENT AND OPERATIONAL HQ <sup>5</sup>	\$540,739	\$549,626	+\$8,888
ADDITIONAL ACTIVITIES	\$0		
<b>TOTAL, BUDGET ACTIVITY ONE (BAC-01)</b>	<b>\$5,874,699</b>	<b>\$5,833,587</b>	<b>-\$41,112</b>
SERVICEWIDE TRANSPORTATION	\$17,771	\$17,771	\$0
ADMINISTRATION <sup>6</sup>	\$183,781	\$151,463	-\$32,318
SERVICEWIDE COMMUNICATIONS	\$48,188	\$48,188	\$0
MANPOWER MANAGEMENT	\$8,020	\$8,020	\$0
RECRUITING AND ADVERTISING	\$440,245	\$440,245	\$0
<b>TOTAL, BUDGET ACTIVITY FOUR (BAC-04)</b>	<b>\$698,005</b>	<b>\$665,687</b>	<b>-\$32,318</b>
UNDISTRIBUTED REDUCTION DUE TO HISTORIC UNDEREXECUTION	\$0	-\$36,650	-\$36,650
FIVE PERCENT COST SAVINGS FOR INVESTMENT IN ENERGY AND UTILITIES PROJECTS IN THE AMERICAN RECOVERY AND REINVESTMENT ACT	\$0	-\$8,000	-\$8,000
<b>GRAND TOTAL, ARNG O&amp;M</b>	<b>\$6,572,704</b>	<b>\$6,454,624</b>	<b>-\$118,080</b>

1) \$16,000 increase for Aircraft Maintenance Program Increase

2) \$9,000 increase for Distance Learning-Transfer from OCO OM, ARNG SAG 13, and \$35,000 reduction for Realignment of Funding for the Organizational Clothing and Equipment Enterprise Environment no Properly Accounted for in Budget Documentation.

3) \$80,000 reduction for Unjustified Growth for Information Management Systems

4) \$40,000 ARNG Program increase

5) \$8,888 increase for Transfer from Defense Health Program for Psychological Health, State Directors for the National Guard

6) \$32,318 reduction for Pay and Benefits Mismatch Between Op-5 and Op-32

## Army National Guard Operations & Maintenance (Overseas Contingency Operations)

(All Dollars in Thousands)

Army National Guard O&M (OCO) Appropriation	President's Budget Request	Final	Delta from FY11 PB
ADDITIONAL ACTIVITIES*	\$544,349	\$497,849	-\$46,500
<b>TOTAL ARNG O&amp;M (OCO)</b>	<b>\$544,349</b>	<b>\$497,849</b>	<b>-\$46,500</b>

\*\$9,000 reduction for Distance Learning, Transfer to Baseline OM, ARNG SAG 121, \$44,000 reduction for Air OPTEMPO Duplicate Request, and \$6,500 increase for Support to Southwest Border.



# Air National Guard

## Air National Guard Personnel

(All Dollars in Thousands)

Air National Guard Personnel Appropriation	President's Budget Request	Final	Delta from FY11 PB
PAY GROUP A TRAINING (15 DAYS & DRILLS 24/48) <sup>1</sup>	\$939,636	\$931,636	-\$8,000
PAY GROUP F TRAINING (RECRUITS)	\$99,839	\$99,839	\$0
PAY GROUP P TRAINING (PIPELINE RECRUITS)	\$298	\$298	\$0
SCHOOL TRAINING	\$209,944	\$209,944	\$0
SPECIAL TRAINING	\$131,226	\$131,226	\$0
ADMINISTRATION AND SUPPORT <sup>2</sup>	\$1,692,112	\$1,682,112	-\$10,000
EDUCATION BENEFITS	\$30,543	\$30,543	\$0
<b>TOTAL, BUDGET ACTIVITY 1 (BAC-01)</b>	<b>\$3,103,598</b>	<b>\$3,085,598</b>	<b>-\$18,000</b>
UNDISTRIBUTED ADJUSTMENT <sup>3</sup>	\$0	-\$25,500	-\$25,500
<b>TOTAL ANG PERSONNEL</b>	<b>\$3,103,598</b>	<b>\$3,060,098</b>	<b>-\$43,500</b>

1) \$8,000 reduction for Inactive Duty Training – Unjustified Growth

2) \$10,000 reduction for Bonuses – Unjustified Requirement

3) \$25,500 reduction for Unobligated/Unexpended Balances (\$17,500) and Lower than Budgeted Pay Grade Mix (\$8,000)

## Air National Guard Personnel (Overseas Contingency Operations)

(All Dollars in Thousands)

Air National Guard Personnel (OCO) Appropriation	President's Budget Request	Final	Delta from FY11 PB
SPECIAL TRAINING <sup>1</sup>	\$21,060	\$11,060	-\$10,000
<b>TOTAL, BUDGET ACTIVITY 1 (BAC-01)</b>	<b>\$21,060</b>	<b>\$11,060</b>	<b>-\$10,000</b>
UNDISTRIBUTED ADJUSTMENT, SUPPORT TO SOUTHWEST BORDER	\$0	\$5,800	+\$5,800
<b>TOTAL ANG PERSONNEL (OCO)</b>	<b>\$21,060</b>	<b>\$16,860</b>	<b>-\$4,200</b>

1) \$10,000 reduction for Excess to Need

## Air National Guard Operations & Maintenance

(All Dollars in Thousands)

Air National Guard O&M Appropriation	President's Budget Request	Final	Delta from FY11 PB
AIRCRAFT OPERATIONS <sup>1</sup>	\$3,519,452	\$3,525,525	-\$6,073
MISSION SUPPORT OPERATIONS	\$762,937	\$762,937	\$0
DEPOT MAINTENANCE <sup>2</sup>	\$598,779	\$605,602	+\$6,823
FACILITIES SUSTAINMENT, RESTORATION & MODERNIZATION <sup>3</sup>	\$315,210	\$355,210	+\$40,000
BASE SUPPORT	\$668,176	\$668,176	\$0
<b>TOTAL, BUDGET ACTIVITY ONE (BAC-01)</b>	<b>\$5,864,554</b>	<b>\$5,917,450</b>	<b>+\$52,896</b>
ADMINISTRATION	\$41,930	\$41,930	\$0
RECRUITING AND ADVERTISING	\$34,659	\$34,659	\$0
<b>TOTAL, BUDGET ACTIVITY FOUR (BAC-04)</b>	<b>\$76,589</b>	<b>\$76,589</b>	<b>\$0</b>
UNDISTRIBUTED REDUCTION DUE TO HISTORIC UNDEREXECUTION	\$0	-\$30,200	-\$30,200
<b>TOTAL, ANG O&amp;M</b>	<b>\$5,941,143</b>	<b>\$5,963,839</b>	<b>+\$22,696</b>

1) \$2,017 increase for Air Force Requested Transfer from OM,AFR for C-130s and \$4,056 increase for Air Force Requested Transfer from OM,AF for C-130s

2) \$6,823 increase for Air Force Requested Transfer from OM,AF for C-130s

3) \$40,000 Air National Guard Program Increase

## Air National Guard Operations & Maintenance (Overseas Contingency Operations)

(All Dollars in Thousands)

Air National Guard O&M (OCO) Appropriation	President's Budget Request	Final	Delta from FY11 PB
AIRCRAFT OPERATIONS	\$152,896	\$152,896	\$0
MISSION SUPPORT OPERATIONS <sup>1</sup>	\$57,800	\$59,400	+\$1,600
DEPOT MAINTENANCE <sup>2</sup>	\$140,127	\$190,687	+\$50,560
<b>TOTAL ANG O&amp;M (OCO)</b>	<b>\$350,823</b>	<b>\$402,983</b>	<b>+\$52,560</b>

1) \$1,600 increase for Support to Southwest Border

2) \$50,560 increase for Weapons System Sustainment



## National Guard and Reserve Equipment Account

(All Dollars in Thousands)

	President's Budget Request	Final	Delta from FY11 PB
ARMY NATIONAL GUARD	\$0	\$250,000	+\$250,000
AIR NATIONAL GUARD	\$0	\$250,000	+\$250,000

**NGREA Reporting Requirement** – The Chiefs of National Guard and Reserve components shall, not later than 30 days after the enactment of this Act, individually submit to the congressional defense committees the modernization priority assessment for their respective National Guard or Reserve component.

## Joint Programs

**STARBASE** – The bill would provide \$8 million in Defense Wide O&M for the STARBASE Youth Program.

**Counter-Drug** – The bill would provide an additional \$50 million for National Guard Counter-Drug Program State Plans.

**Yellow Ribbon** – The bill would provide an additional \$16 million in Defense Wide, O&M (OCO) for outreach and reintegration services under the Yellow Ribbon Reintegration Program.

## Other National Guard Provisions

**Firefighting Aviation Assets** - Not later than 180 days after the date of the enactment of this Act, the Secretary of Defense, the Chief of the Air Force Reserve, and the Director of the National Guard Bureau, in collaboration with the Secretary of Agriculture and the Secretary of the Interior, shall submit to the Committees on Appropriations of the House and Senate, the House Committee on Agriculture, the Senate Committee on Agriculture, Nutrition and Forestry, the House Committee on Natural Resources, and the Senate Committee on Energy and Natural Resources a report of firefighting aviation assets. The report required under this section shall include each of the following:

- (1) A description of the programming details necessary to obtain an appropriate mix of fixed wing and rotor wing firefighting assets needed to produce an effective aviation resource base to support the wildland fire management program into the future. Such programming details shall include the acquisition and contracting needs of the mix of aviation resources fleet, including the acquisition of up to 24 C-130Js equipped with the Mobile Airborne Fire Fighting System II (in this section referred to as “MAFFS”), to be acquired over several fiscal years starting in fiscal year 2012.
- (2) The costs associated with acquisition and contracting of the aviation assets described in paragraph (1).
- (3) A description of the costs of the operation, maintenance, and sustainment of a fixed and rotor wing aviation fleet, including a C-130J/MAFFS II in an Air National Guard tactical airlift unit construct of 4, 6, or 8 C-130Js per unit starting in fiscal year 2012, projected out through fiscal year 2020. Such description shall include the projected costs associated with each of the following through fiscal year 2020:

- (A) Crew ratio based on 4, 6, or 8 C-130J Air National Guard unit construct and requirement for full-time equivalent crews.
  - (B) Associated maintenance and other support personnel and requirement for full-time equivalent positions.
  - (C) Yearly flying hour model and the cost for use of a fixed and rotor wing aviation fleet, including C-130J in its MAFFS capacity supporting the United States Forest Service.
  - (D) Yearly flying hour model and cost for use of a C-130J in its capacity supporting Air National Guard tactical airlift training.
  - (E) Any other costs required to conduct both the airlift and firefighting missions, including the Air National Guard unit construct for C-130Js.
- (4) Proposed program management, utilization, and cost share arrangements for the aircraft described in paragraph (1) for primary support of the Forest Service and secondary support, on an as available basis, for the Department of Defense, together with any proposed statutory language needed to authorize and effectuate the same.
- (5) An integrated plan for the Forest Service and the Department of the Interior wildland fire management programs to operate the fire fighting air tanker assets referred to in this section. **(Sec. 8116)**